



# Solano County

675 Texas Street  
Fairfield, California 94533  
www.solanocounty.com

## Minutes - Final Board of Supervisors

*Erin Hannigan (Dist. 1), Chairwoman  
(707) 553-5363*

*Linda J. Seifert (Dist. 2), Vice-Chair  
(707) 784-3031*

*James P. Spering (Dist. 3)  
(707) 784-6136*

*John M. Vasquez (Dist. 4)  
(707) 784-6129*

*Skip Thomson (Dist. 5)  
(707) 784-6130*

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Tuesday, June 28, 2016

8:30 AM

Board of Supervisors Chambers

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### CALL TO ORDER

*The Solano County Board of Supervisors met on the 28th day of June 2016 in regular session in the Board of Supervisors' Chambers at the Solano County Government Center, 675 Texas Street, Fairfield, California at 8:30 A.M. Present were Supervisors Seifert, Spering, Thomson, Vasquez and Chairwoman Hannigan. Chairwoman Hannigan presided. Also present were County Administrator Birgitta E. Corsello and County Counsel Dennis Bunting.*

### ROLL CALL

**Present** 5 - Linda J. Seifert, Erin Hannigan, James P. Spering, John M. Vasquez and Skip Thomson

### CLOSED SESSION

*The Solano County Board of Supervisors recessed to Closed Session at 8:31 A.M. to discuss the following matters:*

- 1      [16-528](#)      Conference with Labor Negotiators: Solano County representatives: Marc Fox, David Pak, Birgitta E. Corsello, and Nancy Huston. Employee organizations: Teamsters, Local 150 for Unit 1 (Attorneys); SEIU Local 1021 for Unit 2 (Nurses), Unit 5 (Health and Welfare Employees), Unit 7 (Regulatory, Technical and General Services Employees), Unit 8 (General Services Supervisors), Unit 9 (Clerical Employees) and Units 82, 87, 89, and 90 (Extra Help Employees); Solano County Deputy Sheriff's Association for Unit 3 (Law Enforcement Employees) and Unit 4 (Law Enforcement Supervisors); Public Employees Union, Local One for Unit 6 (Health and Welfare Supervisors) and Unit 16 (Mid-Management Employees); Stationary Engineers, Local 39 for Unit 10 (Skilled Craft and Service Maintenance Employees); Union of American Physicians and Dentists for Unit 11

(Physicians, Dentists and Psychiatrists); Solano County Probation Peace Officer Association for Unit 12 (Probation Employees) and Unit 15 (Probation Supervisors); Solano County Sheriff's Custody Association for Unit 13 (Correctional Officers); Teamsters, Local 856 for Unit 14 (Correctional Supervisors); Solano County Law Enforcement Management Association for Unit 17 (Law Enforcement Management) and Unit 18 (Sheriff's Office Management); Professional and Technical Engineers, Local 21 for Unit 19 (Executive and Senior Management); Unit 60 Legislative Group; Unit 61 (unrepresented Executive Management Employees), Unit 62 (unrepresented Senior Management Employees) and Unit 30 (Confidential Employees)

In-Home Supportive Services Authority representatives: Marc Fox, David Pak, Gerald Huber and Birgitta E. Corsello. Employee organization: SEIU Local 2015

Conference with Real Property Negotiators:

Property: 900-1000 Fairgrounds Drive, Vallejo (APN 0052-240-550 and 0052-240-560); Agency negotiators: Birgitta E. Corsello, County Administrator, Nancy Huston, Assistant County Administrator, Stephen Pierce, Solano County Fair Manager and Tom Sinclair; Negotiating party: Todd Chapman, Darius Anderson and Jay Wallace; Under negotiation: Price and terms

Attachments: [A - Memorandum](#)

## **RECONVENE**

*This meeting of the Solano County Board of Supervisors reconvened at 9:00 A.M. All members were present and Chairwoman Hannigan presided.*

## **REPORT OF ACTION IN CLOSED SESSION (IF APPLICABLE)**

*County Counsel Dennis Bunting advised that there were no reports from Closed Session.*

## **SALUTE TO THE FLAG AND A MOMENT OF SILENCE**

*This meeting of the Solano County Board of Supervisors continued with the Salute to the Flag and a Moment of Silence.*

**PRESENTATIONS**

- 2      [16-503](#)      Receive a presentation from the Department of General Services on the selection of Perry Sauro as winner of the North Bay Business Journal Inaugural Facilities Manager Award for 2016

*Attachments:*      [Minute Order](#)

**Received**

- 3      [16-492](#)      Adopt and present a resolution recognizing July 17 through July 23, 2016 as Probation, Parole, and Community Supervision Week

*Attachments:*      [A - Resolution](#)  
                                 [Adopted Resolution](#)  
                                 [Minute Order](#)

**On motion of Supervisor Thomson, seconded by Supervisor Seifert, the Board adopted and presented Resolution No. 2016-120 recognizing July 17 through July 23, 2016 as Probation, Parole, and Community Supervision Week. So ordered by 5-0 vote.**

**(see Resolution Book)**

**Enactment No: Resolution 2016-120**

**ITEMS FROM THE PUBLIC**

*Chairwoman Hannigan invited members of the public to address the Board on matters not listed on the agenda but within the subject matter jurisdiction of the Board. The following comments were received:*

*A) George Guynn, Jr., Suisun City, commented on money spent on a survey for the recent local sales tax measure by the Solano Transportation Authority and on the public speaking period.*

*B) Donald Tipton, unincorporated Vallejo, commented on remarks made at the June 23rd Budget Hearings and the Board members' budgets.*

*Supervisor Sperring commented on Mr. Guynn's remarks, public outreach for the recent local sales tax measure and work being done by the Board members' staff on important issues.*

## ADDITIONS TO OR DELETIONS FROM THE AGENDA

*Supervisor Vasquez noted that Item 6 was corrected to indicate Senator Wolk's eight years as a Senator.*

*County Administrator Birgitta Corsello asked that Item 9 be pulled and moved to the Regular Calendar for discussion. She then noted that updated election results for Item 16 had been provided in hard copy at the dais and back of the chamber.*

*Supervisor Thomson asked that Item 15 be pulled and moved to the Regular Calendar for discussion.*

*Chairwoman Hannigan commented on Item 6.*

## APPROVAL OF THE AGENDA

**On motion of Supervisor Seifert, seconded by Supervisor Vasquez, the Board approved the agenda of the Solano County Board of Supervisors for June 28, 2016 with the following items being removed from the Consent Calendar for discussion:**

**Item 9 Approve a Thirty-year Loan Agreement for the purchase of a property located at 250 South Jackson St. Dixon utilizing \$88,000 of one-time housing reserve funds to provide permanent supportive housing for 6 disabled veterans in collaboration with Solano-Habitat for Humanity and Community Action North Bay (4/5 vote required); and Authorize the County Administrator to execute the agreements and any security instruments to be used as collateral**

**and**

**Item 15 Approve three-year agreements beginning June 28, 2016 with Smith-Emery, Inc. of San Francisco and Twining Inc. of Sacramento to provide on-call materials testing and construction inspection services for approved capital improvement projects; and Authorize the County Administrator or designee to execute the agreements and any subsequent modifications, amendments, and work authorizations associated with the agreements for approved projects**

**So ordered by 5-0 vote.**

## PUBLIC COMMENT ON CONSENT CALENDAR

*Chairwoman Hannigan invited members of the public to address the Board on items listed on the Consent Calendar. The following comments were received:*

*A) Donald Tipton, unincorporated Vallejo, commented on Item 5 regarding the Meeting Attendance Reports and Item 16 regarding the results of the June 7th election.*

*B) George Guynn, Jr., Suisun City, commented on Item 16 regarding measure AA and Item 18 regarding competitive bidding on contracts.*

*County Counsel Dennis Bunting provided the Board with statute information regarding Measure AA.*

*County Administrator Birgitta Corsello provided the Board with information on Item 16 regarding the release of the results of the June 7th election.*

### **APPROVAL OF THE CONSENT CALENDAR**

**On motion of Supervisor Seifert, seconded by Supervisor Spering, the Board approved the following Consent Calendar items by 5-0 vote.**

## CONSENT CALENDAR

- 4      [16-530](#)      Approve the minutes of the Solano County Board of Supervisors' meetings of May 3, May 10 and May 24, 2016 and the In-Home Supportive Services Public Authority minutes of May 24, 2106

*Attachments:*      [A - Minutes - May 3, 2016](#)  
                                 [B - Minutes - May 10, 2016](#)  
                                 [C - Minutes - May 24, 2016](#)  
                                 [D - Minutes - IHSS Public Authority](#)

**Approved**

- 5      [16-523](#)      Receive and file the Meeting Attendance Reports from the members of the Board of Supervisors

*Attachments:*      [A - 2016 Board Appointment List](#)  
                                 [Minute Order](#)

**Received and Filed**

- 6      [16-529](#)      Adopt a resolution recognizing Senator Lois Wolk for her ~~twelve~~ **eight** years of service representing Solano County as a state ~~legislator~~ **senator** for the Third Senatorial District

*Attachments:*      [A - Resolution](#)  
                                 [Minute Order](#)

**Adopted as Amended**

**Enactment No: Resolution 2016-121**

- 7      [16-499](#)      Authorize the County's contribution of \$1,125 from the General Fund contribution allocated to District 2 to benefit St. Vincent de Paul of Benicia for community services

*Attachments:*      [Minute Order](#)

**Approved**

- 8      [16-506](#)      Authorize the County's contribution of \$2,000 from the General Fund contribution allocated to District 3 to benefit Child Haven Inc. (\$1,000) and Catholic Charities of Solano (\$1,000)

*Attachments:*      [Minute Order](#)

**Approved**

- 10      [16-497](#)      Accept the Quarterly Review of the Statement of Assets of the Solano County Treasury as of March 31, 2016
- Attachments:*      [A - Report](#)  
   [Minute Order](#)
- Accepted**
- 11      [16-514](#)      Adopt a resolution and plaque of appreciation honoring Anthonin M. Manlicic, Accountant-Auditor III, upon his retirement from the Auditor-Controller's Office, with over 31 years of dedicated service to Solano County
- Attachments:*      [A - Resolution](#)  
   [Adopted Resolution](#)  
   [Minute Order](#)
- Adopted**
- Enactment No: Resolution 2016-122**
- 12      [16-516](#)      Approve an Appropriations Transfer Request (ATR) of \$135,000 recognizing unanticipated Other Revenue to offset increased interest expense from the County pool for FY2015/16 (4/5 vote required)
- Attachments:*      [Minute Order](#)
- Approved**
- 13      [16-508](#)      Approve the Notice of Completion for the aboveground fuel storage tank at the County Transportation Yard in Rio Vista, constructed by Paradiso Mechanical, Inc. of San Leandro; and Authorize the Clerk of the Board to record the executed Notice of Completion
- Attachments:*      [A - Notice of Completion](#)  
   [B - Summary of Project Funding and Expense](#)  
   [Recorded Notice of Completion](#)  
   [Minute Order](#)
- Approved**

- 14      [16-509](#)      Adopt a resolution authorizing acceptance of a grant offer agreement from the Federal Aviation Administration for the Runway 2-20 Pavement Rehabilitation, Crack Seal, Slurry, and Remarking Project at the Nut Tree Airport in Vacaville in the amount of \$702,969; and Delegate signing authority to the County Administrator or designee, including any amendments to the grant agreement, to complete the project

*Attachments:*      [A - Resolution](#)  
                          [B - Site Plan](#)  
                          [Adopted Resolution](#)  
                          [Executed Grant Agreement](#)  
                          [Minute Order](#)

**Adopted**

**Enactment No: Resolution 2016-123**

- 16      [16-510](#)      Receive the Registrar of Voters' Certification and Results of the Statewide Primary Election; and Declare the results of the election that was held on Tuesday, June 7, 2016

*Attachments:*      [Minute Order](#)

**Received**

- 17      [16-502](#)      Approve a revenue contract amendment with First 5 California for an additional \$594,661 for a total contract amount of up to \$1,093,121 for a term ending June 30, 2020 for the First 5 Improve and Maximize Programs so All Children Thrive (IMPACT) program; and Authorize the First 5 Solano Executive Director to execute the revenue agreement and any future amendments that remain within budgeted appropriations

*Attachments:*      [A - Revenue Contract](#)  
                          [Executed Contract](#)  
                          [Minute Order](#)

**Approved**

- 18      [16-504](#)      Approve a five-year contract with CARL Corporation for CARL.X, an integrated library system, for a total amount not to exceed \$968,390 for the term of July 1, 2016 to June 30, 2021; and Authorize the Director of Library Services to execute the contract

*Attachments:*      [A - Contract](#)  
                          [Executed Contract](#)  
                          [Minute Order](#)

**Approved**

**19**      [16-257](#)

Approve two contract amendments for additional mental health and housing services funded through Mental Health Services Act and Medi-Cal funds, increasing contract amounts by \$261,456 with Caminar, Inc. for the current contract period through June 30, 2017 and \$4,651,408 with Exodus Recovery, Inc. including extending the contract term through June 30, 2017; and Authorize the County Administrator to execute the amendments

*Attachments:*      [A - Exodus 3rd Amendment](#)  
[B - Caminar 1st Amendment](#)  
[C - Original contracts and previous amendments](#)  
[Executed Contract - Exodus Recovery](#)  
[Executed Contract - Caminar](#)  
[Minute Order](#)

**Approved**

**20**      [16-272](#)

Approve six service agreements for an amount equal to the aggregate dollar value, funded with Early Periodic Screening Diagnosis and Treatment (EPSDT) and Realignment revenues, for the period beginning July 1, 2016 through June 30, 2017 to facilitate placement of seriously emotionally and behaviorally challenged children and adolescents in an intensive residential mental health treatment facility; Authorize the County Administrator to execute the agreements and any required amendments within the FY2016/17 budgeted appropriation of \$819,750 for these services; and Authorize the Director of Health & Social Services, or his designee, to execute individual placement agreements for each client placed in these facilities

*Attachments:*      [A - Links to Contracts](#)  
[Minute Order](#)  
[Executed Contract - Catholic Charities](#)  
[Executed Contract - Milhous Children's Services](#)  
[Executed Contract Sacramento Children's Home](#)  
[Executed Contract - Seneca Family of Agencies](#)  
[Executed Contract - Summitview Child and Family Services](#)  
[Executed Contract - Victor Treatment Centers](#)

**Approved**

**21**      [16-422](#)

Approve five contracts for a net total amount of \$2,746,733 with Aldea Children and Family Services, First Place for Youth, Seneca Center and Solano County Office of Education to provide services to foster care youth and their families from July 1, 2016 through June 30, 2017; and Authorize the County Administrator to execute the agreements and any subsequent amendments to extend the terms for up to two additional years

Attachments: [A - Aldea Contract](#)  
[B - FPFY/THPP Contract](#)  
[C - FPFY/ILSP Contract](#)  
[D - Seneca Contract](#)  
[E - SCOE contract](#)  
[Executed Contract - Adlea, Inc.](#)  
[Executed Contract - First Place for Youth/THPP](#)  
[Executed Contract - First Place for Youth/ILSP](#)  
[Executed Contract - Seneca Center](#)  
[Executed Contract - Solano County Office of Education](#)  
[Minute Order](#)

**Approved**

22      [16-444](#)

Approve 72 Health and Social Services FY2016/17 contracts for a total of \$33,761,069 plus the accumulative aggregate of individual client service agreements effective July 1, 2016; Delegate authority to the County Administrator, with concurrence from County Counsel, to execute the contracts and amendments on the List of Contracts, including those waiting for final execution by the vendor, and any contracts and amendments that are within budgeted appropriations, including modifications to contract limits up to 20% of the total contract amount or \$50,000, whichever is less; Authorize the Director of Health and Social Services to execute any amendments which are technical or administrative in nature and have no fiscal impact; Adopt resolutions authorizing the County Administrator to execute revenue agreements, Memorandum of Understandings, and authorizing the Director of Health and Social Services to execute admission agreements for clients in need of a residential facility placement, admission agreements for clients in need of substance abuse treatment, and the AIDS Master Grant Agreement; Delegate authority to the County Administrator to authorize grant submissions over \$50,000 and to the Director of Health and Social Services for grant submissions under \$50,000 in order to secure funding to maintain existing programs and projects; and Approve the delegation of authority to the Executive Director of the Public Authority to execute Board approved contracts and amendments for the Public Authority included on the FY2016/17 List of Contracts

Attachments: [A - FY2016/17 List of Contracts \(Alpha\)](#)  
[B - FY2016-17 MasterList of Contracts \(Division\)](#)  
[C - FY2016/17 Contracts - Pending Vendor Execution](#)  
[D - Revenue Resolution](#)  
[E - AIDS Resolution](#)  
[Adopted Revenue Resolution](#)  
[Adopted AIDS Resolution](#)  
[Minute Order](#)  
[Executed Contracts](#)

**Approved**

**Enactment No: Resolution 2016-124 and Resolution 2016-125**

- 23      [16-511](#)      Approve the write-off of accounts receivable due to Solano County in the amount of \$176,975.10 related to Animal Care and Animal Control Services (4/5 vote required); Discharge the Sheriff's Office from further collection efforts; and Authorize the Sheriff's Office to remove these accounts from the County's accounting records

*Attachments:*      [A - Debt Schedule](#)  
                                 [Minute Order](#)

**Approved**

- 24      [16-494](#)      Approve thirteen (13) Probation Department expenditure contracts and amendments totaling \$3,649,300 effective July 1, 2016; Delegate authority to the County Administrator, with County Counsel concurrence, to execute the contracts and amendments that remain within budgeted appropriations up to 20% of the total contract amount not to exceed \$50,000; Authorize the Chief Probation Officer or his designee to execute any amendments which are technical or administrative in nature; and Delegate authority to the County Administrator to authorize grant submissions in excess of \$50,000, in order to secure funding to maintain and/or restore service levels for existing programs and projects

*Attachments:*      [A - Contract Links](#)  
                                 [Minute Order](#)  
                                 [Executed Contract - Healthright 360 \(HR-360\) - Juvenile and Adult Services](#)  
                                 [Executed Contract - Behavioral Intervention](#)  
                                 [Executed Contract - Norchem](#)  
                                 [Executed Contract - Thomas White](#)  
                                 [Executed Contract - Journal Technologies Inc.](#)  
                                 [Executed Contract - Aramark Correctional Services](#)  
                                 [Executed Contract - Julie Truschel](#)  
                                 [Executed Contract - Aldea Children and Families](#)  
                                 [Executed Contract - Leaders in Community Alternatives, Inc. - Day Reporting](#)  
                                 [Executed Contract - Leaders in Community Alternatives, Inc. - Job Readines](#)  
                                 [Executed Contract - Solano County Office of Education](#)  
                                 [Executed Contract - Solano County Bar Association](#)  
                                 [Executed Contract - David W. Roush, Ph.D](#)

**Approved**

## MISCELLANEOUS ITEMS

- 25      [16-507](#)      Approve the reappointment of Sandi Hilton to the In-Home Supportive Services Advisory Committee, representing District 2, for a term to expire June 28, 2020

*Attachments:*      [Minute Order](#)

**Approved**

- 26      [16-491](#)      Approve the reappointments of Robert Johnstone (Area Resident), Brad Elder (Business Pilot) and Steve Mervau (Vacaville Business Representative) to the Nut Tree Airport Advisory Committee for four year terms expiring June 30, 2020

Attachments:      [Minute Order](#)

Approved

## REGULAR CALENDAR

- 9      [16-522](#)      Approve a Thirty-year Loan Agreement for the purchase of a property located at 250 South Jackson St. Dixon utilizing \$88,000 of one-time housing reserve funds to provide permanent supportive housing for 6 disabled veterans in collaboration with Solano-Habitat for Humanity and Community Action North Bay (4/5 vote required); and Authorize the County Administrator to execute the agreements and any security instruments to be used as collateral

Attachments:      [A - Habitat for Humanity Proposal](#)  
                                 [B - Loan Agreement](#)  
                                 [Executed Loan Agreement](#)  
                                 [Minute Order](#)

*Principal Management Analyst Ron Grassi provided the Board with an overview of the item.*

*County Administrator Birgitta Corsello noted for the record that the loan document had not yet been seen by the Treasurer/Tax Collector/County Clerk Chuck Lomeli or the Auditor-Controller Simona Padilla-Scholtens, however she advised that Mr. Lomeli was comfortable with the concept and that Ms. Padilla-Scholtens was present in the room if she had concerns.*

*Supervisor Seifert commented on the loan agreement and thanked everyone involved. She noted importance with partnering with Habitat for Humanity on other projects in the future.*

*Supervisor Thomson commented on the project and asked how the County would be reimbursed if the property was sold.*

*Mr. Grassi advised that the County would have the first right of refusal if the property was sold. He then provided information about how the loan was structured.*

*Ms. Corsello noted that the source of funding for the project was from funds the County had received from redevelopment and that it was one-time in nature for housing related partnerships and projects. She advised that there was just under \$2 million left in the fund and that staff was looking at other areas to partner with Habitat for Humanity and with cities.*

On motion of Supervisor Seifert, seconded by Supervisor Thomson, the Board approved a Thirty-year Loan Agreement for the purchase of a property located at 250 South Jackson St. Dixon utilizing \$88,000 of one-time housing reserve funds to provide permanent supportive housing for 6 disabled veterans in collaboration with Solano-Habitat for Humanity and Community Action North Bay; and Authorized the County Administrator to execute the agreements and any security instruments to be used as collateral. So ordered by 5-0 vote.

15      [16-519](#)

Approve three-year agreements beginning June 28, 2016 with Smith-Emery, Inc. of San Francisco and Twining Inc. of Sacramento to provide on-call materials testing and construction inspection services for approved capital improvement projects; and Authorize the County Administrator or designee to execute the agreements and any subsequent modifications, amendments, and work authorizations associated with the agreements for approved projects

Attachments:      [A - Smith-Emery Contract](#)  
[B - Twining Contract](#)  
[C - Responding Firms](#)  
[Executed Contract - Smith-Emery, Inc.](#)  
[Executed Contract - Twining Inc.](#)  
[Minute Order](#)

*Supervisor Thomson commented on the item and asked if the contract was being extended.*

*Director of General Services Mike Lango noted that the item was new contracts for necessary materials testing and construction inspection services.*

*Supervisor Thomson commented on a concern about whether Twining could meet deadlines and requirements in the contract.*

*Capital Projects Manager Mark Hummel noted that the item could be postponed until early August if needed. He then noted that construction inspection services required more than one company available to respond to inspection requests in order to avoid any potential delays in construction.*

*Mr. Lango advised that the department had gone through a rigorous competitive selection process that was used to identify the two firms being recommended.*

*Supervisor Thomson asked that the contract be postponed until concerns were addressed.*

*Chairwoman Hannigan invited members of the public to address the Board on this matter and the following comments were received:*

A) Jim Jacobs, representing Operating Engineers Union Local Number 3, commented on apprenticeship standards, a lack of apprenticeship programs for Twining.

Supervisor Vasquez asked what opportunities there were for apprentices in the contracts.

Mr. Hummel noted that staff could look into this.

Mr. Lango noted that this was not a requirement in the RFP (Request for Qualifications) process.

Supervisor Sperring noted that this request was after the fact and that staff could consider including this language in future RFPs.

County Counsel Dennis Bunting noted that it was the Board's direction as to whether they would like his staff to review the RFP or to move forward with taking action on what was being recommended in the item.

Chairwoman Hannigan commented that including apprenticeship language in RFPs in the future was important.

Mr. Lango commented that he would be happy to speak with Mr. Jacobs and look into incorporating this into future RFPs.

Chairwoman Hannigan suggested that staff have a discussion with Twining about including apprenticeships and asked if staff anticipated an increase in future contract costs if apprenticeship work was included.

Mr. Bunting noted that contract services were varied and that staff would have to look into this and bring something back to the Board.

Supervisor Thomson commented on the importance of entry level and apprenticeship jobs in future contracts.

**On motion of Supervisor Sperring, seconded by Supervisor Vasquez, the Board approved three-year agreements beginning June 28, 2016 with Smith-Emery, Inc. of San Francisco and Twining Inc. of Sacramento to provide on-call materials testing and construction inspection services for approved capital improvement projects; and Authorized the County Administrator or designee to execute the agreements and any subsequent modifications, amendments, and work authorizations associated with the agreements for approved projects. So ordered by 5-0 vote.**

- 27      [16-524](#)      Receive an update from staff and the County's State Legislative Advocate on the status of legislation that is of interest to the County; and Consider taking a position on AB 1997 and SB 586 that are included within this agenda item and were reviewed by the County's Legislative Committee on June 20, 2016

*Attachments:*      [A - Federal Legislative Update](#)  
[Minute Order](#)

*Legislative, Intergovernmental and Public Affairs Officer Michelle Heppner provided the Board with an overview of AB 1997 (Stone) Foster Care.*

*Supervisor Seifert commented on the County's policy for placing Solano County youth in foster care as a priority over children from surrounding jurisdictions.*

*Director of Health and Social Services Gerald Huber also commented on the policy and noted that AB 403 required the County to be responsible for providing mental health services to children.*

*Chairwoman Hannigan commented on the need to pursue legislation that would give the County the first right of refusal regarding the placement of Solano County foster children.*

*Mr. Huber noted that there were various associations looking at addressing this so that there was not an adverse effect on counties like Solano that had a percentage of children from other counties being placed within that county.*

***On motion of Supervisor Seifert, seconded by Supervisor Vasquez, the Board approved a watch position on AB 1997 (Stone) Foster Care. So ordered by 5-0 vote.***

*Ms. Heppner provided the Board with an overview of SB 586 (Hernandez) Children's Services.*

***On motion of Supervisor Seifert, seconded by Supervisor Vasquez, the Board approved a watch position on SB 586 (Hernandez) Children's Services. So ordered by 5-0 vote.***

*Ms. Heppner commented that a legislative principle could be added to the existing platform regarding foster care placement.*

***On motion of Supervisor Seifert, seconded by Supervisor Vasquez, the Board approved amending the County's legislative platform to include seeking legislation regarding the placement of Solano County foster care children as a priority over children from surrounding jurisdictions. So ordered by 5-0 vote.***

*State Legislative Advocate Paul Yoder provided the Board with an overview of the state budget that had been signed by the Governor. He then noted that issues surrounding transportation, the Cap-and-Trade program, housing and the state's program for redemption of bottles and cans were still being worked on. He advised that the legislature would be gone in July and back in August, noting that gutted and amended bills were already being worked on.*

*He advised that resuscitation of dormant issues concerning climate change and gun and ammunition was likely to take place. He then noted that this was the last week to get initiatives in for the November ballot. He advised that there had already been a request made to the Department of Finance to meet with the Governor and state administration regarding placement of foster care.*

*In response to questions from Supervisor Vasquez, Mr. Yoder provided the Board with information on state budget negotiations regarding the Williamson Act and noted that the Governor would be looking into what would happen to one-time cancellation fees from contracts under the act.*

*Supervisor Vasquez commented that state subventions didn't cover everything but helped and were needed again to move forward.*

*Mr. Yoder noted that historically the highest subvention amount was about \$39 million and that it was doubtful that the Governor would bring subvention back.*

*Supervisor Vasquez commented that agriculture kept things moving during the recession and that there was no reason to look at new or contracts under the Williamson Act without a subvention program.*

*Mr. Yoder noted that Imperial County had gotten out of the Williamson Act program.*

*Chairwoman Hannigan asked about legislation regarding tobacco sales.*

*Mr. Yoder advised that he would follow up and get information back to her on this.*

*Supervisor Thomson provided the Board with information regarding the Delta Plan validation by the courts, noting that it was good news. He also noted that the Delta Conservancy had awarded \$225,000 in funds to help with worked needed on counterbalancing what the state wanted to do regarding the Cache Slough project.*

*Chairwoman Hannigan invited members of the public to address the Board on this matter and the following comments were received:*

*A) George Guynn, Jr., Suisun City, commented on the Second Amendment, recent unrest at the state capitol and concealed carry permit rights.*

28

[16-527](#)

Receive a presentation from the Auditor-Controller's Office for the 2015 Government Finance Officers Association's Certificate of Achievement for Excellence in Financial Reporting Award

Attachments:    [A - CAFR2015 Certificate Award](#)  
[B - CAFR2015 - GFOA Award Press release](#)  
[Minute Order](#)

Assistant Auditor-Controller Phyllis Taynton provided the Board with an overview of the 2015 Government Finance Officers Association's Certificate of Achievement for Excellence in Financial Reporting Award that had been awarded to the Auditor-Controller Office for the County's CAFR (Comprehensive Annual Financial Report).

Auditor-Controller Simona Padilla-Scholtens commended her department staff on the work they do.

Supervisor Vasquez noted that the Auditor-Controller department had received the award for the last 14 years, which said a lot about the department and management.

Chairwoman Hannigan commented on the importance of the award for the County and thanked all of the departments and staff that worked on the CAFR.

Ms. Padilla-Scholtens commented that the work was tough and that the CAFR was a combination of all the work done by staff. She noted the importance of receiving clean audit opinions, pointing out that they meant that the County had been recognized for compliance with all of the complex rules and regulations of accounting.

Chairwoman Hannigan commented on the importance of maintaining the public's trust in the financial reporting being done.

#### Received

29

[16-461](#)

Conduct a noticed public hearing to adopt a resolution for Green Valley Open Space Maintenance District Assessments for FY2016/17; Approve the Engineer's Report; Confirm the Diagram and Assessment; and Order the Levy of Assessment in the amount of \$147.50 for Landscape and Lighting Maintenance Assessment District

Attachments:    [A - Resolution](#)  
                          [B - Engineers Report](#)  
                          [C - SLT Annual Report](#)  
                          [Adopted Resolution](#)  
                          [Minute Order](#)

Chairwoman Hannigan opened the public hearing.

Director of Resource Management Bill Emlen provided the Board with an overview of the item.

Chairwoman Hannigan invited members of the public to address the Board on this matter. There were no public comments.

Chairwoman Hannigan closed the public hearing.

On motion of Supervisor Seifert, seconded by Supervisor Spering, the Board adopted Resolution No. 2016-126 for Green Valley Open Space Maintenance District Assessments for FY2016/17 that approved the Engineer's Report, confirmed the Diagram and Assessment and ordered the Levy of Assessment for Landscape and Lighting Maintenance Assessment District. So ordered by 5-0 vote. (see Resolution Book)

Enactment No: Resolution 2016-126

30      [16-498](#)

Receive an update on the Williamson Act Program and the current Board direction of not accepting applications for new contracts set in 2009; and Provide further direction regarding the program

*Attachments:*      [A - Letter from Farm Bureau](#)  
                                 [Minute Order](#)

*Supervisor Thomson advised that he had asked to have this placed on the agenda but was unaware that the County had suspended the program. He noted that the report provided was very comprehensive and thanked staff for their work on this.*

*Director of Resource Management Bill Emlen introduced the item.*

*Principal Planner Matt Walsh provided the Board an overview of the Williamson Act program including a map of Williamson Act Lands, Williamson Act eligibility, contract approval process, removal from the program, facts on Williamson Act contracts in Solano County, a history of Williamson Act in Solano County, existing local protection of agricultural land and production, almond/walnut orchards on non-contracted land and the recommended action.*

*Chairwoman Hannigan noted that the information was thorough and comprehensive and thanked staff.*

*Chairwoman Hannigan invited members of the public to address the Board on this matter. There were no public comments.*

*Supervisor Thomson commented that it was unfortunate that the state had stopped subventions for the Williamson Act program and noted that it had a significant impact on the General Fund. He advised that he would not support additional contracts under the program until the state brought the subvention back.*

**On motion of Supervisor Vasquez, seconded by Supervisor Thomson, the Board received the report and reaffirmed the current direction of not accepting or approving new Williamson Act contracts. So ordered by 5-0 vote.**

Solano Children's Alliance/First 5 Solano/County Administrator:

- 31      [16-521](#)      Receive a presentation from the Solano Children's Alliance (SCA) and consider their request that the Board of Supervisors place a Countywide Sales Tax Measure on the November 2016 ballot for children related needs; Receive and consider the draft document prepared by the Children's Alliance and Children's Network in support of their request; Consider and provide direction to the County Administrator's Office and County Counsel regarding the preparation of documents for a Transactions and Use Tax Ordinance and other documents or reports for the Board's consideration

**Attachments:**    [A - SCA Submitted Draft Ordinance](#)  
                          [B - SCA Submitted Draft Advisory Measure](#)  
                          [C - SCA Feb. 3, 2016 Meeting Minutes](#)  
                          [D - SCA Local Funding Table of Options](#)  
                          [E - SCA Presentation](#)  
                          [Minute Order](#)

*County Administrator Birgitta Corsello noted that the item was a request from the Solano Children's Alliance.*

*Executive Director of the Solano Children's Network Alan Kerzin and Children's Alliance and Child Abuse Prevention Council President Juan Cisneros provided the Board with an overview of the item, including information on collaborative planning for children and youth, voters' ranking of children's services that they felt should be funded, reasons why a county-wide sales tax was needed, estimated revenues that the sales tax could raise, recommendations for a Board appointed oversight committee and annual independent audit and early support activities by advocates for a Solano Fund for Children.*

*Supervisor Vasquez asked who was reviewing the County regarding the maintenance of effort requirement.*

*Chairwoman Hannigan noted that this could be addressed after the public comment period.*

*Chairwoman Hannigan invited members of the public to address the Board on this matter and the following comments were received:*

*A) Lori Wilson, Vice-Mayor of Suisun City, commented in support of the item and on her childhood experience with county programs and services that helped her.*

*Chairwoman Hannigan asked if Suisun City was considering a sales tax measure.*

*Ms. Wilson noted that work was being done on this and that there were multiple proposals for a sales tax being looked at, all of which were less than one percent.*

*B) Elizabeth Patterson, Mayor of Benicia, commented in support of the item and on her childhood experience with programs and services that helped her.*

*Chairwoman Hannigan asked if Benicia was considering a sales tax measure.*

*Mayor Patterson advised that Benicia was able to pass a one-cent sales tax last year and that they were not contemplating another one.*

*C) Monica Brown, Fairfield, commented in support of the item and on her experience working with students that needed programs and services.*

*D) George Guynn, Jr., Suisun City, commented on tax implications of the item, spending of potential revenue and priorities for the County.*

*E) Donald Tipton, unincorporated Vallejo, commented in opposition to more taxes, expiration language for the sales tax measure, cost per taxpayer and the oversight committee.*

*F) Margaret Brodtkin, representing Funding the Next Generation, commented in support of the item, on creating a dedicated fund for children, campaigning for the measure and the kind of support she could provide.*

*G) Gene Menzies, Fairfield, commented in support of the item, on the small business perspective for the measure and developing opportunities for youth to be employed in small businesses.*

*H) Kristie Speck, representing Solano Community College, commented in support of the item, investment in early care and education for children and a lack of enough services for children.*

*I) Jennifer Ostrowski, representing Parent Voices, commented in support of the item.*

*J) Yvette Gamboa, Solano Family & Children Services employee, commented in support of the item.*

*K) Lenisha Anderson, Vallejo, commented in support of the item, on her experience with the Head Start program and the need for quality children programs.*

L) Kathy Lago, Executive Director of Solano Children & Family Services, commented in support of the item and the need for support for childrens' services.

M) Rayma Ware, Solano Family & Children Services employee, commented in support of the item and on her experience working with childrens' programs and services.

N) Emily Ramirez, Armijo High student, commented in support of the item, on her experience with the PLTI (Parent Leadership Training Institute) program, bullying and in support of afterschool programs.

O) Amalia Chamorro, representing United Way Bay Area, commented in support of the item and lack of resources for youth and families.

P) Jameelah Hanif, Chair of Local Childcare Planning Council, commented in support of the item and the need for more resources for youth and families.

Q) Joanie Erickson, representing Solano Coalition for Better Health, commented in support of the item and the need for more funding to support resources for youth and families.

R) Kim Thomas, Coordinator for Funding the Next Generation Solano, conveyed support of the item from Solano County Superintendent of Schools Jay Speck, Vallejo Mayor Osby Davis and Fairfield Mayor Harry Price and commented in support of the item.

Supervisor Vasquez asked who was reviewing the County regarding the maintenance of effort requirement.

Ms. Thomas responded noting that they were open to advice from County Counsel and the County Administrator on how to go about structuring the oversight committee. She advised that the Children's Alliance had envisioned the Auditor-Controller including the maintenance of effort requirements as part of the audit process.

County Counsel Dennis Bunting advised that maintenance of effort would require someone to review whether the County was providing a certain level of service.

Supervisor Vasquez commented that he thought it was the advisory group that would make sure that the money went to where it was supposed to be going and that the Board would review it.

County Administrator Birgitta Corsello noted that this effort was a very emotional and personal effort to those in the room. She commented on timing and trying to figure out what the logical approach was for the Board to make a decision. She advised that she had directed that staff and the Children's Alliance bring forward what they were proposing. She then advised that the Board could not commit funds in perpetuity and bind future Boards on a general sales tax measure. She noted that she wanted the Board to have an opportunity to hear from the polling company and the team that worked on the public information polling. She commented that the polling had been done in 2014 and asked that the polling company representative respond to four questions she felt needed to be addressed:

1. What other measures were looked at besides a general sales tax measure and what were the results of those polls?

2. If the matter calls for a general sales tax measure, was that evaluated against other measures on the ballot at the same time and what was the level of success if there are multiple cities with sales tax measures on the ballot?

3. Since the poll was done in 2014, what work was done in the polling and the analysis to project success two years out?

4. Was there any testing done for the need for a companion measure and is there a need for a companion measure or not?

FM3 (Fairbank, Maslin, Maullin, Metz and Associates) Research Associate Lucia Del Puppo advised that there had been an evaluation of alternative funding mechanisms conducted and that they found that a sales tax fared much better than a property or parcel tax and marginally better than a soda tax. She advised that a soda tax would likely have more opposition and applied to cities.

Ms. Del Puppo advised that other ballot measures were not evaluated at the time of the poll and advised that they were optimistic and positive about results because a likely 2016 electorate of voters had been polled. She commented that they had not seen any significant shift in economies or events that would suggest a change in opinion since 2014 and noted that they had been finding several polls similar to the 2014 poll that showed strong support throughout the bay area and state that showed similar results.

Ms. Del Puppo advised that a companion measure was not tested in the poll. She noted that they were hesitant to recommend advisory measures because they could create confusion for the voter. She advised that the County make it very clear on the ballot to vote for both measures if an advisory measure was included on the ballot.

Ms. Corsello asked if trust had been looked at in regards to independent oversight, advisory boards or transparency types of questions during the polling work.

*Ms. Del Puppo advised that polling questions including favorability of local government and accountability provisions such as oversight committees and financial audits were used. She noted that the results were favorable for local government and that the issue of accountability, being able to participate and finding matching funds were important to voters.*

*Ms. Corsello advised that it was important to have on the record the work that was done and tested by the pollsters. She advised that a recent transportation sales tax measure had not been successful in the county and that a recent tax measure by Napa and Sonoma were also not successful. She then asked if voter registration and turnout in the county had been factored in.*

*Ms. Del Puppo commented that the voter sampled polled was representative of voters within the community and the expected voters that would turnout for the November 2016 election.*

*Chairwoman Hannigan asked if there was an expectation that the County would be the lead agency to identify programs the funding would be spent on.*

*Mr. Kerzin advised that they would like to work closely with County Counsel and the County Administrator to look at the governance and funding issues. He noted that they were trying to present public policy in order to move forward and were flexible in terms of some of those issues.*

*Chairwoman Hannigan asked if the request was that the Board determine or suggest a form of governance for the Board to vote on and Mr. Kerzin responded that it was.*

*Chairwoman Hannigan thanked all of the speakers for their comments. She then commented on her experience and challenges finding quality services. She noted concern on whether the measure would be successful and advised that the reality was that there would be a lot of measures on the November ballot. She commented that she preferred that the measure be a sales tax because everyone could participate in it as opposed to a parcel tax or a bond measure.*

*Chairwoman Hannigan clarified that the Board was being asked to provide input so that County Counsel could work on what to bring back to the Board regarding governance and oversight. She then asked if there would be a Board member appointed to the oversight committee.*

*Mr. Cisneros noted that the Board members were a part of the membership list.*

*Mr. Kerzin noted that what was being presented was their best effort and commented on the November election, noting that there was a lot of support and momentum for the measure.*

*Chairwoman Hannigan commented on constraints for funding, noting that County departments were being limited to maximum of 20% of funding. She asked if there were any other constraints on funding in terms of types of programs funded.*

*Mr. Kerzin advised that it was a suggestion and that they had had discussions with County staff on how it would look. He noted that this effort should be worked on together.*

*Mr. Bunting clarified the process, noting that the Board was being asked to provide direction to the Children's Alliance and County staff so that they could come back to the Board with an ordinance and possibly an advisory measure. He then provided information on advisory measures and noted that putting the ordinance on the ballot would require a 4/5 vote of the Board.*

*Ms. Corsello advised that the questions around the percentage, type of measure and length of the tax would ultimately be decided by the Board. She noted that staff thought it best to show what the Children's Alliance was asking for and then work with them so that when the matter was brought back to the Board there was something brought forward that could be successful.*

*Supervisor Seifert thanked everyone that showed up to support the item and commented on the importance of passage of the measure. She cautioned that the funding would not go a long way and noted the importance of being realistic on how to use the funds in order to show the public that a difference had been made for kids and families. She commented that there was a lack of clarity around what the measure would look like and advised that it should be drawn up to serve all of the needs. She noted that she liked the focus on collaborative planning for children and youth and then commented on the need to identify how funds would be spent on the common priority areas of health, education and safety for children. Lastly she noted the importance of investing in knowledge of the subject matter, enthusiasm of the issues and crafting something that would be successful on the ballot.*

*Supervisor Spering asked whether the expenditure plan would be developed by the Children's Alliance and not at the discretion of the Board. He then asked if the sales tax measure would belong to the Children's Alliance and that the Board was just being asked to put it on the ballot.*

*Mr. Kerzin advised that they were asking for the Board to direct County Counsel to help them with drafting the ballot measure.*

*Supervisor Spering asked for clarification on development of the expenditure plan.*

*Ms. Thomas advised that the concept they had was that this was a piece of legislation that the public would make a decision on and that they saw it as a fund created within County government. She noted that the Children's Alliance role was to make recommendations to the Board about legislation that impacted children. She advised that the Children's Alliance would advise the Board on funding recommendations and that an oversight board would provide accountability to the public.*

*Supervisor Spering asked if the request was to have the Children's Alliance develop the expenditure plan or whether the Board would do it and who the measure would belong to.*

*Ms. Thomas advised that the request was for a measure to be placed on the ballot that would create a fund within County government with final approval of what the funds were spent on made by the Board and that there would be an oversight committee to look at the expenditure plan before it went to the Board for approval.*

*In response to comments from Supervisor Spering, Mr. Kerzin advised that the Children's Alliance had come forward with suggestions and recommendations to work with the County on. He noted that they were there to ask the Board to authorize County Counsel and the County Administrator to draft an ordinance and an advisory measure. He noted that they had made some suggestions and recommendations in the presentation as part of their best efforts but that they needed assistance on the other areas regarding governance. He advised that they would like to bring this back to the Board on July 26th.*

*Supervisor Spering advised that he supported the Children's Alliance asking the Board to put their measure on the ballot but wasn't supportive of the Board directing how it should be done. He commented on the need for the Children's Alliance to take ownership of the measure. He then commented on the recent transportation sales tax measure and advised that he could not support any measure where there was a maintenance of effort placed on the County without the County's agreement first. He advised that there should not be a maintenance of effort on the County for this measure and that the details of the measure needed to be provided to County staff to bring forward so that the Board could decide whether to put it on the ballot.*

*In response to a question from Mr. Cisneros, Supervisor Spering advised that he would like to see what the Children's Alliance recommendation was to put on the ballot. He noted that the matter was morphing into a Board measure when it actually belonged to the Children's Alliance.*

*In response to a comment from Mr. Kerzin, Supervisor Spering noted that the reason this measure was being asked for was because it was needed but advised that there should be more definition provided about it or it would fail. He commented on the need to obtain updated polling data and reiterated that the measure needed to be coming from the Children's Alliance and not the Board.*

*Supervisor Thomson noted that this was not the County's measure and that the Children's Alliance was asking the Board to put it on the ballot. He commented on the amount of funding the measure would create noting that it was not a lot. He noted that there needed to be discussion in regards to determining how the money would be spent, expected outcomes and whether the money was being spent appropriately. He also asked what the target population was and where the middle class fit into all of it. He advised that more specifics were needed.*

*Mr. Kerzin advised that they were happy to work with staff on the details and noted that polling had indicated that having fiscal oversight was important. He noted that a part of the money would be going towards working families that were not able to afford daycare and that the money was not for just those in poverty.*

*Mr. Cisneros commented on data from the United Way regarding the amount of families within the county that were lacking sufficient income to meet basic needs and noted that this reached into the middle class.*

*Chairwoman Hannigan noted that one in three residents in the county were seeking safety net services and advised that the economy wasn't improving for a lot of families in the county.*

*Supervisor Vasquez noted that the need for the measure was not lost on the Board. He commented on the support and momentum needed for a campaign and noted that the Board was responsible for the detail and how it would all work through the system. He advised that the Board needed to be able to articulate to the general public about what the measure was and that more details were needed in order to do this. He then commented on keeping the public's trust that the money would be spent as promised.*

*Chairwoman Hannigan commented in agreement with the remarks that were made and on the challenges and needs for the funding. She then commented on the need to make sure that the voting public knows and understands why they should vote on this.*

*Supervisor Seifert commented on lack of resources for the Children's Alliance to craft the measure and noted that it would be appropriate for the County to work with them to craft a measure that the Board could consider.*

*Supervisor Vasquez advised that the dilemma was on how the Board could provide direction.*

*Mr. Bunting noted that this was a similar process to what was done for the recent transportation measure. He advised that the Board could adopt an advisory measure that had recommendation on how to spend funds. He commented that where the issue was appeared to be in the lack of a specific expenditure plan. He advised that if the measure should pass, the Board would decide where the money goes and would consider expenditure recommendations at budget hearings. He suggested that staff craft an advisory measure for the Board's consideration.*

*Supervisor Thomson noted that the Board had expressed their concerns and that he felt it was important for the County to assist the Children's Alliance with putting together what they wanted. He advised that he would be looking for the detailed information. He then commented on the need to address public trust and be more specific about where the money should go.*

*Supervisor Spering advised that the Children's Alliance needed to tell staff whether or not they wanted an advisory measure and that staff could assist them if they decided to proceed with one.*

**On motion of Supervisor Seifert, seconded by Supervisor Thomson, the Board directed the County Administrator's Office and County Counsel to work with the Children's Alliance to craft its documents for a Transactions and Use Tax Measure for the Board's further consideration and action on July 26, 2016. So ordered by 5-0 vote.**

## **BOARD MEMBER COMMENTS AND REPORTS ON MEETINGS**

*Chairwoman Hannigan invited members of the Board to make comments or reports on meetings. The following comments were received:*

*A. Supervisor Vasquez requested that this meeting of the Solano County Board of Supervisors be adjourned in memory of William E. Stith, an active member of the Vacaville community.*

*B. Supervisor Vasquez requested that this meeting of the Solano County Board of Supervisors be adjourned in memory of Fidel Mendoza, an active member of the Vacaville community.*

*C. Supervisor Vasquez requested that this meeting of the Solano County Board of Supervisors be adjourned in memory of Margaret Casey Power, an active member of the Vacaville community.*

*D. Chairwoman Hannigan requested that this meeting of the Solano County Board of Supervisors be adjourned in memory of Fred Kroll, an active member of the Vallejo community.*

*E. Chairwoman Hannigan requested that this meeting of the Solano County Board of Supervisors be adjourned in memory of Justin Nunes, an active member of the Vallejo community.*

**ADJOURN:**

*This meeting of the Solano County Board of Supervisors adjourned at 12:46 P.M. in memory of William E. Stith, Fidel Mendoza, Margaret Casey Power, Fred Kroll and Justin Nunes. Next meeting of the Solano County Board of Supervisors will be July 26, 2016 at 8:30 A.M., Board Chambers, 675 Texas Street, Fairfield, California.*

\_\_\_\_\_  
ERIN HANNIGAN, Chairwoman  
Solano County Board of Supervisors

BIRGITTA E. CORSELLO, Clerk  
Solano County Board of Supervisors

By \_\_\_\_\_  
Jeanette Neiger, Chief Deputy Clerk