



Solano County

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Minutes - Final Board of Supervisors

*Erin Hannigan (Dist. 1), Chairwoman
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*James P. Spering (Dist. 3)
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*John M. Vasquez (Dist. 4)
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*Skip Thomson (Dist. 5)
(707) 784-6130*

Tuesday, March 22, 2016

8:30 AM

Board of Supervisors Chambers

CALL TO ORDER

The Solano County Board of Supervisors met on the 22nd day of March 2016 in regular session in the Board of Supervisors' Chambers at the Solano County Government Center, 675 Texas Street, Fairfield, California at 8:30 A.M. Present were Supervisors Seifert, Spering, Thomson and Vasquez. Chairwoman Hannigan arrived at 8:35 A.M. and presided. Also present were County Administrator Birgitta E. Corsello and County Counsel Dennis Bunting.

ROLL CALL

Present 5 - Linda J. Seifert, Erin Hannigan, James P. Spering, John M. Vasquez and Skip Thomson

CLOSED SESSION

The Solano County Board of Supervisors recessed to Closed Session at 8:31 A.M. to discuss the following matters:

1 [16-237](#) Conference with Real Property Negotiators:

Property: 900-1000 Fairgrounds Drive, Vallejo (APN 0052-240-550 and 0052-240-560); Agency negotiators: Birgitta E. Corsello, County Administrator, Nancy Huston, Assistant County Administrator, Stephen Pierce, Solano County Fair Manager and Tom Sinclair; Negotiating party: Todd Chapman, Darius Anderson and Jay Wallace; Under negotiation: Price and terms

Attachments: [A - Memorandum](#)

RECONVENE

This meeting of the Solano County Board of Supervisors reconvened at 9:00 A.M. All members were present and Chairwoman Hannigan presided.

REPORT OF ACTION IN CLOSED SESSION (IF APPLICABLE)

County Counsel Dennis Bunting advised that there were no reports from Closed Session.

SALUTE TO THE FLAG AND A MOMENT OF SILENCE

This meeting of the Solano County Board of Supervisors continued with the Salute to the Flag and a Moment of Silence.

ITEMS FROM THE PUBLIC

Chairwoman Hannigan invited members of the public to address the Board on matters not listed on the agenda but within the subject matter jurisdiction of the Board. The following comments were received:

A) Donald Tipton, unincorporated Vallejo, commented on the supervisors' budgets regarding differences in the amount of the budgets between the districts and on expenses for District 1.

B) George Guynn, Jr., Suisun City, read from a proclamation he provided to the Board regarding unauthorized immigration and taxes.

Chairwoman Hannigan advised that immigration policy was a federal issue and not a County issue.

Supervisor Spering commented on Mr. Tipton's remarks and noted that over 40% of the services provided by the County are provided to citizens in Vallejo. He commented on the dynamics of each Board district and the unique challenges of providing services within each district. He noted the importance of having staff in the Board offices to work with the districts' citizens.

ADDITIONS TO OR DELETIONS FROM THE AGENDA

There were no additions to or deletions from the Solano County Board of Supervisors' agenda for March 22, 2016.

- 4 [16-231](#) Adopt a resolution amending the Personnel and Salary Resolution (PSR) to harmonize the manner in which the County treats recipients of Paid Family Leave benefits with those benefits received under the State Disability Insurance program, both of which are components of the California State Disability Insurance program

Attachments: [A - Resolution](#)
[Adopted Resolution](#)
[Adopted PSR as amended through March 22, 2016](#)
[Minute Order](#)

Adopted

Enactment No: Resolution 2016-37

- 5 [16-238](#) Affirm the County's Family and Medical Leave Policy, as amended

Attachments: [A - FMLA Policy Redline](#)
[B - FMLA Policy Final](#)
[Amended Policy](#)
[Minute Order](#)

Approved

- 6 [16-226](#) Accept the Quarterly Reviews of the Statement of Assets of the Solano County Treasury as of September 30, 2015 and December 31, 2015

Attachments: [A - Treasury Review Report Q1](#)
[B - Treasury Review Report Q2](#)
[Minute Order](#)

Accepted

- 7 [16-244](#) Approve a Joint-Use Agreement with the Fairfield-Suisun Unified School District for 3,171 square feet of classroom space at 2196 Union Avenue in Fairfield, for a 27-month term commencing April 1, 2016 and expiring June 30, 2018, for \$2,092.86 per month as a pilot project for the Probation Department funded by Mentally Ill Offender Crime Reduction Grant; and Authorize the County Administrator to execute the agreement and any subsequent modifications or amendments

Attachments: [A - Map](#)
[B - Proposed Joint-Use Agreement](#)
[C - Project Cost Summary](#)
[D - Notice of Intention to Consummate Lease of Real Property](#)
[Executed Agreement](#)
[Minute Order](#)

Approved

- 8 [16-245](#) Approve a contract for \$157,000 with American River Construction Inc. of Placerville to improve the Child Care Center located at 275 Beck Avenue in Fairfield; and Authorize the County Administrator or designee to execute project related agreements within the established project budget

Attachments: [A - Contract](#)
 [B - Bidders of Record](#)
 [C - Summary of Cost](#)
 [Executed Contract](#)
 [Minute Order](#)

Approved

- 9 [16-216](#) Approve the consolidation of the elections for the submitted qualified bond measure for the Fairfield-Suisun Unified School District and for the Sacramento County Board of Education Trustee Area VI board member with the Statewide Primary Election on June 7, 2016

Attachments: [A - FSUSD](#)
 [B - Sacramento County BOE](#)
 [C - List of Offices](#)
 [Minute Order](#)

Approved

- 10 [16-173](#) Approve a contract, funded through the Centers for Disease Control and Prevention (CDC) Partnership to Improve Community Health (PICH) Grant, with the City of Suisun City for \$151,930 to deliver chronic disease prevention activities in Solano County, for the period beginning March 1, 2016 through September 29, 2017; and Authorize the County Administrator to execute the agreement and any subsequent amendments that remain within budgeted appropriations

Attachments: [A - Contract](#)
 [Minute Order](#)
 [Executed Contract](#)

Approved

- 11 [16-187](#) Approve a contract with Orchard Software Corporation for \$314,630 to provide an automated Laboratory Information Management System, replacing existing system, for the Solano County Public Health Laboratory, for the period beginning March 22, 2016 through June 30, 2017; and Authorize the County Administrator to execute the agreement

Attachments: [A - Contract](#)
 [Executed Contract](#)
 [Minute Order](#)

Approved

- 12 [16-191](#) Accept the 2015 Mental Health Advisory Board Annual Report

Attachments: [A - Annual Report](#)
 [Minute Order](#)

Accepted

- 13 [16-240](#) Authorize the Director of Resource Management to award and execute up to \$2,565,000 in safety improvement contracts for the 2016 construction season; and Authorize the Director of Resource Management to award and execute a design contract for Stevenson Bridge rehabilitation up to \$600,000

Attachments: [Minute Order](#)

Approved

REGULAR CALENDAR

- 14 [16-233](#) Receive a report on the Solano County 2015 Index of Economic and Community Progress

Attachments: [A - 2015 Index](#)
 [Minute Order](#)
 [Presentation](#)

Senior Management Analyst James Bezek introduced the item.

Dr. Robert Eyler of Economic Forensics and Analytics provided the Board with an overview of the 2015 Index of Economic and Community Progress on the subjects of job growth, the current state of affairs and economic highlights.

Supervisor Seifert commented on median household income and suggested that it would go down as more people go back to work because more of them would be in lower paying jobs.

Dr. Eyler advised that the median household income could go down if new households were at lower income levels than the ones used in the calculation of the previous median. He then advised that the gross product per capita and the personal income per capita data suggested that once the averaging of the recession was out of the phase, there should be a progression of the median upwards.

Supervisor Seifert asked if the type of jobs people were being employed into was looked at and Dr. Eyler confirmed that it was.

Dr. Robert Eyler continued to provide the Board with information on economic highlights, Solano County labor force indicators, Solano County non-farm employment, Solano County per capital personal income change and Solano County employed residents.

Chairwoman Hannigan commented on per capita for the county from 2005 to 2010.

Dr. Eyler advised that construction and real estate had affected this indicator during those years.

Dr. Robert Eyler continued to provide the Board with information on the age of the workforce in Solano County from 2000 to 2014.

Chairwoman Hannigan asked if there was an indicator that people are not prepared enough for retirement.

Dr. Eyler advised that three things affected the age of the workforce including individuals not preparing for retirement age, the recession of 2007-2010 having a shock on individual's wealth which forced some to work longer than expected and demographics of people living and working longer.

Dr. Robert Eyler continued to provide the Board with information on the age of the workforce, jobs-housing ratio for Solano County from 2010 to 2015, economic progress considerations and community highlights.

Chairwoman Hannigan asked what the types of jobs were that people were commuting out of the county to and why.

Dr. Eyler advised that this was a question that many counties are currently dealing with. He noted that the jobs were mostly construction and technology jobs that had higher markets and salaries. He then provided more information on community highlights and population growth from 2000 to 2015.

Chairwoman Hannigan noted that San Francisco didn't have enough housing for the amount of jobs they had.

Dr. Eyler noted that Solano County was a good place to live and that people were living here and commuting to places like San Francisco.

Supervisor Seifert commented on the balance of quality jobs and entry level positions and the efforts being made by the Workforce Investment Board and the County to provide and assist residents with getting into starter jobs. She then commented on the need to ensure the entry level jobs are there and that the mid-level jobs will be there as well.

Dr. Eyler advised that when the person income per capita was rising and the median income falling there could also be a disconnect with the way in which people were generating income and how it was entering the household. He then provided information about how medians are used to show total movement and suggested having distribution broken down statistically.

Chairwoman Hannigan commented on the importance of everyone having a job that fit their skill sets and abilities.

Dr. Eyler continued to provide the Board with information on types of population for 2010 and forecasted for 2030 and 2045, graduation and dropout rates, notices of default from 2005 to 2015, building permits for commercial and residential units, commuting outflow from 2002 to 2013, construction jobs, considerations for community progress, and a summary of how the county was doing as a community.

Chairwoman Hannigan asked if the 2015 Index of Economic and Community Progress was on the County's website and Mr. Bezek noted that they would be able to put it on the County's homepage.

Chairwoman Hannigan then commented on the unemployment rate being the highest in the Bay Area. She also commented on dropout and graduation rates and asked how far the data was drilled down for this and other indicators.

Dr. Eyler advised that the population data existed at the city level and that the education data existed at the school districts level and that the housing data for median home prices and data for employment existed at the city level but was behind a couple of years. He offered to provide the overviews of the data via email to the Board members.

Supervisor Thomson commented on jobs and asked what kind of jobs were being created in the County.

Dr. Eyler advised that goods were primary and that expansion in the area of services growth was happening as well. He noted that almost every single industry within the County had been touched by job growth.

Supervisor Thomson asked about shortages of employable individuals and social welfare role that was increasing.

Dr. Eyler noted that wage growth had been happening state-wide since 2010 although it has been very slow and tough to keep up with cost of living. He commented that a lot of workers were still looking for jobs in the wake of the recession and that a mismatch of skills and jobs was a common determination being made by economists. He noted that employers have become more risk diverse when they look at the applicant.

Supervisor Thomson asked which sectors were lamenting a talent shortage.

Dr. Eyler advised that this was happening in the technology jobs and somewhat in the trades jobs where a professional degree was a minimum qualification for the job.

Supervisor Thomson commented on the amount of people looking for jobs and suggested that this would mean that employers aren't paying good wages. He then asked Mr. Eyler what his sense was about minimum wage propositions coming up on the election ballot.

Dr. Eyler advised that minimum wage discussions were increasing and that there was no "magic bullet" in the wage levels. He noted that a higher minimum wage could potentially shift the burden away from local government but that it was a risk if businesses cannot carry the cost change through.

Chairwoman Hannigan commented on stagnant wage levels and increases in the cost of living and housing within the county.

Dr. Eyler advised working with local employers to match local jobs with local job seekers and hire local talent.

Chairwoman Hannigan commented that the assumption was that the cost of living increases were because employees were working outside the county in higher wage jobs.

Supervisor Spering asked what could be done with the 2015 Index of Economic and Community Progress and what the County could do to change anything. He commented on housing, noting the biggest restrictors on housing were city and county policies. He then commented on the Woodcreek66 project and others like it that were factors on the housing issue, noting that the low income residents were being hurt the most.

Supervisor Seifert asked how this played into the Moving Solano Forward piece.

Solano Economic Development Corporation President Sandy Person noted that it was important to have this information in order to have discussions about it and weigh what the options were and noted that Moving Solano Forward was part of this.

Supervisor Spering asked if it was a bad thing that people lived in the county but worked somewhere else and noted that he did not see anywhere in the report that addressed what the strategies or objectives for what was best for the County long term.

Dr. Eyler advised that every county struggles with this question and noted the importance of looking at the regional marketplace and how the County finds its niche within that marketplace. He noted the importance of monitoring what goes on regionally and nationally to make decisions and strategies for the future.

Supervisor Thomson commented on the drought crisis and the cutbacks on water during a period where many communities are facing housing growth, noting that there was not enough water to go around in the state. He suggested that Dr. Eyler include impacts of the drought in the report.

Dr. Eyler commented on the different aspects of the drought on the economy.

Supervisor Thomson commented on agriculture and the need to balance water use for agriculture and municipal uses.

Dr. Eyler commented on water intensive businesses and noted that there would be a tipping point sometime in the future that would require communities to make decisions on how their water is used.

Supervisor Vasquez noted that it was the County's responsibility to take care of the needs of the county and noted that the report was a report card of how the county was doing. He noted the importance of determining how to improve on things already being done and commented on loss of jobs due to increases in technology.

Ms. Person commented on past decisions that have provided opportunities for the county to meet challenges from an infrastructure stand point.

Supervisor Sperring noted that he supported the Orderly Growth Initiative but that he felt it had constrained the County somewhat. He commented that all bay area counties were unique in characteristic but that wasn't any regional or state investment being made to preserve the unique characteristics. He further commented that counties were supplying a lot of workers but wasn't being compensated for infrastructure or transportation to get the workers into the other counties. He noted that the reason why there was a sales tax measure on the upcoming ballot was to get some support for infrastructure so that it didn't continue to fall behind.

Supervisor Thomson commented that he didn't feel that the County had been hindered by the Orderly Growth Initiative and on his experience with the Orderly Growth Extension. He noted that there was a cost to development that wasn't well thought out and that it was good sense to have a city centered growth policy.

Supervisor Sperring agreed with Supervisor Thomson and commented that the County doesn't receive any credit for the policy in regional or federal financing or funding.

Supervisor Thomson noted that the administration was looking at agricultural land on the eastern side of the county because it was not developed, cheap to acquire and an easy target.

Chairwoman Hannigan invited members of the public to address the Board on this matter and the following comments were received:

A) George Guynn, Jr. Suisun City, commented on taxes, hiring local people for local jobs, percentages of renters in San Francisco being high, his rights under the meeting's public speaking period, costs of trips to Washington D.C. and previous road taxes.

B) Donald Tipton, unincorporated Vallejo, commented a recent newspaper article regarding the number of people nationally that carry the wealth of the population and asked how that related to the County, the number or level of permits set by the Board and the Board members' budgets.

Received

- 15 [16-248](#) Consider initial recommendations regarding the independent citizens oversight committee for the Solano County 2016 Transactions and Use Tax; and Provide additional direction to staff

Attachments: [A - Overview](#)
 [Minute Order](#)

Senior Management Analyst James Bezek provided the Board with an overview of the item.

Supervisor Seifert thanked staff for the time they took to work with each Board member and asked if there were any consequences for an entity that did not do what it was supposed to do with their funding.

County Counsel Dennis Bunting advised that there would be a report back to the Board on how the funds were spent.

Supervisor Seifert advised that she would like to see something spelled out that addressed possible consequences for an entity that did not follow the funding directive or advised the committee on remedial options on these type of situations.

Mr. Bunting noted that the advisory committee could not make budget or binding decisions and that the Board of Supervisors would have to discuss the committee's recommendation and then decide how to handle the allocation.

County Administrator Birgitta Corsello commented that the document was not the committee's bylaws and was only an outline for consideration. She noted that staff would bring back bylaws for the Board to adopt and that staff would need the Board's help to establish maintenance of effort language. She advised that the outline addressed minimum membership size and structure of the committee and the number of times the committee would meet, all of which could be changed at the discretion of the Board.

Supervisor Thomson commented that he was not opposed to adding one more member, that it was important to add this committee to list of committees the Board appointed citizens to and that he would appoint a fiscally conservative person to sit on the committee.

Chairwoman Hannigan recommended that there be a member from each city.

Mr. Bezek suggested that the makeup of the committee could include additional member representatives and that staff needed direction from the Board on this.

Supervisor Vasquez advised that there needed to be an appointment made to the advisory committee from the Solano Mayor's Committee and that the County's auditor or tax collector should also be appointed to the advisory committee.

Ms. Corsello advised that staff felt an appointment made from each of the Board member districts would be the way to go to ensure representation of the districts and that it was up to the Board to decide on representation from cities. She also advised that staff did not recommend one of the two elected officials to be the Chair of the advisory committee because their roles and functions could change over the five years.

Chairwoman Hannigan advised that the recommended structure was fine with her.

Supervisor Thomson made a motion that an appointment be made to the advisory committee from the Solano Mayor's Committee.

Supervisor Spering asked for clarification that the Mayor's Committee would make an appointment to the advisory committee, but that this appointment would not be a mayor and Supervisor Thomson confirmed this.

Supervisor Spering noted that he would like to see quarterly meetings take place for the advisory committee and that the committee have people with a financial background and experience. He seconded the motion to add a ninth member to the advisory committee to be appointed by the Solano Mayors Committee as an at-large appointment.

Mr. Bunting noted that there would be an application to the advisory committee that Board members can review.

Chairwoman Hannigan invited members of the public to address the Board on this matter and the following comments were received:

A) George Guynn, Jr., Suisun City, commented on the need for oversight to make sure the tax money went to the right place, that it was a good idea to fix roads but that funds should come from current funds instead of taxes on residents, and on the Solano Transportation Authority's budget for promoting the local sales tax measure.

Chairwoman Hannigan commented that voters would have the chance to decide on this at the voter's box.

On motion of Supervisor Thomson, seconded by Supervisor Spering, the Board approved adding a ninth member to the membership structure of the citizens oversight committee that is to be a citizen (not a Mayor) that is appointed by the Solano County Mayor's Committee. So ordered by 5-0 vote.

16

[16-234](#)

Approve the Submittal of the Workforce Development Board (WDB) Recertification Request; and Consider the appointment of 25 Members to the Workforce Development Board of Solano County

Attachments: [A - Appointment List](#)
 [B - Nomination Letters](#)
 [C - Recertification Request](#)
 [Executed Recertification](#)
 [Minute Order](#)

Workforce Development Board Executive Director/President Robert Bloom provided the Board with an overview of the Workforce Development Board's (WDB) Recertification Request and recommended appointments to the WDB, noting an error in Attachment A that showed Brett Johnson as 2 year appointment when it was actually a 4 year appointment.

Supervisor Vasquez asked how big the Board was now.

Mr. Bloom noted that the board consisted of 39 members and advised that the bylaws stipulate that the quorum should be one third or more, however there were discussions taking place to change this to 51%.

Supervisor Vasquez recommended that the quorum be 51% noting that one third was not enough.

Mr. Bloom advised that there was a member removal policy that would be better adhered to in the future.

Supervisor Thomson commented on the ability of the new board to look at getting individuals employed in meaningful jobs for their skillsets and requested more reports back on successes.

Mr. Bloom advised that he would increase the reports back to the Board and that the WDB was a much different organization now. He provided the Board with information on new functions that the WDB was required to provide and activities they would be participating in.

On motion of Supervisor Seifert, seconded by Supervisor Thomson, the Board approved the submittal of the Workforce Development Board (WDB) Recertification Request and the appointment of 25 members to the Workforce Development Board of Solano County. So ordered by 5-0 vote.

Mr. Bloom invited the Board to the WDB's Regional Career Fair that would be coming up.

Chairwoman Hannigan asked if there was data on the number of individuals interviewed and hired from the career fair.

Mr. Bloom advised that there would be a survey done to ask the employers to provide data back about this, however the issues of online job applications and the length of time for the hiring process affected the data gathering. He noted that the employers expressed satisfaction with the career fairs.

In response to a question from Supervisor Seifert, Mr. Bloom noted that career fair would be held at the University of Phoenix campus on April 7th from 10 A.M to 2 P.M.

Supervisor Vasquez commented that employers would likely want to know if they were having success at the job fairs.

Mr. Bloom advised that employers have different internal tracking methods to measure this.

Supervisor Thomson suggested that there be something on the applications for the applicants to indicate how they learned of the job.

Mr. Bloom advised that the WDB had directed him to try to limit any bureaucratic intrusion for the applicants.

Supervisor Vasquez noted that online applications would be easy to change to add something for the applicants to check and Mr. Bloom noted that he would discuss this with the employers.

Approved

17 [16-176](#)

Receive an update from staff and the County's State Legislative Advocate on the status of legislation that is of interest to the County; and Consider taking a position on the Medi-Cal Funding and Accountability Act of 2016 that has qualified for the November 2016 ballot, and SB 947, AB 1812, and AB 1854 that are included within this agenda item and were reviewed by the County's Legislative Committee on March 7, 2016

Attachments: [A - March 7, 2016 Legislative Committee Agenda](#)
[B - Federal Legislative Update](#)
[C - Medi-Cal Funding and Accountability Act](#)
[D - AB 1812 Summary and Examples](#)
[Minute Order](#)

Legislative, Intergovernmental and Public Affairs Officer Michelle Heppner introduced the item. She then requested that the discussion on the Medi-Cal Funding and Accountability Act of 2016 be continued to the April 5th Board meeting so that representatives from local hospitals could provide information to the Board.

Ms. Heppner provided the Board with an overview of SB 947 (Pan) Public assistance: personal interviews.

On motion of Supervisor Seifert, seconded by Chairwoman Hannigan, the Board approved a support position on SB 947 (Pan) Public assistance: personal interviews. So ordered by 5-0 vote.

Ms. Heppner provided the Board with an overview of AB 1812 (Wagner) Public employees' retirement.

On motion of Supervisor Seifert, seconded by Supervisor Vasquez, the Board approved a watch position on AB 1812 (Wagner) Public employees' retirement. So ordered by 5-0 vote.

Ms. Heppner provided the Board with an overview of AB 1854 (Bloom) Bail: attorney's fees: forfeited bail.

On motion of Supervisor Thomson, seconded by Supervisor Vasquez, the Board approved a support position on AB 1854 (Bloom) Bail: attorney's fees: forfeited bail. So ordered by 5-0 vote.

Chairwoman Hannigan asked if any deadlines would be missed by continuing the Medi-Cal item and Ms. Heppner advised that they would not be.

County Administrator Birgitta Corsello commented that there was a local group looking at this bill in addition to the local hospital administrators.

Legislative Advocate Paul Yoder provided the Board with an overview of state legislative activities regarding the Transportation Extraordinary Session and two tobacco related bills that were on the Governor's desk and a potential referendum that could occur on them.

In response to questions from Chairwoman Hannigan, Mr. Yoder provided the Board with information on discussions and activities surrounding the tobacco bills.

Mr. Yoder continued to provide information on activities in the state legislature including deadlines for legislation, water legislation and separation of court pension costs from the County.

Supervisor Thomson reported on his recent trip to Washington D.C. with the Delta Counties Coalition to meet with officials about water issues.

Supervisor Vasquez thanked Supervisor Thomson for his work to advocate for the county about water issues.

Received

BOARD MEMBER COMMENTS AND REPORTS ON MEETINGS

Chairwoman Hannigan invited members of the Board to make comments or reports on meetings. The following comments were received:

A. Supervisor Vasquez requested that this meeting of the Solano County Board of Supervisors be adjourned in memory of Blas Murillo, an active member of the Vacaville community.

ADJOURN:

This meeting of the Solano County Board of Supervisors adjourned at 11:37 A.M. in memory of Blas Murillo. Next meeting of the Solano County Board of Supervisors will be April 5, 2016 at 8:30 A.M., Board Chambers, 675 Texas Street, Fairfield, California.

ERIN HANNIGAN, Chairwoman
Solano County Board of Supervisors

BIRGITTA E. CORSELLO, Clerk
Solano County Board of Supervisors

By _____
Jeanette Neiger, Chief Deputy Clerk